5.15 Water Pollution and Hydrologic Impacts
This chapter describes water pollution and hydrologic impacts caused by transport facilities and vehicle use.

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5.15.2 Definitions
Water pollution refers to harmful substances released into surface or ground water, either directly or indirectly. Hydrologic impacts refers to changes in surface (streams and rivers) and groundwater flows.

5.15.3 Discussion
Motor vehicles, roads and parking facilities are a major source of water pollution and hydrologic disruptions.\(^1\) These include:

**Water Pollution**
- Crankcase oil drips and disposal.
- Road de-icing (salt) damage.
- Roadside herbicides.
- Leaking underground storage tanks.
- Air pollution settlement.

**Hydrologic Impacts**
- Increased impervious surfaces.
- Concentrated runoff, increased flooding.
- Loss of wetlands.
- Shoreline modifications.
- Construction activities along shorelines.

These impacts impose various costs including polluted surface and ground water, contaminated drinking water, increased flooding and flood control costs, wildlife habitat damage, reduced fish stocks, loss of unique natural features, and aesthetic losses.

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An estimated 46% of US vehicles leak hazardous fluids, including crankcase oil, transmission, hydraulic, and brake fluid, and antifreeze, as indicated by oil spots on roads and parking lots, and rainbow sheens of oil in puddles and roadside drainage ditches. An estimated 30-40% of the 1.4 billion gallons of lubricating oils used in automobiles are either burned in the engine or lost in drips and leaks, and another 180 million gallons are disposed of improperly onto the ground or into sewers. Runoff from roads and parking lots has a high concentration of toxic metals, suspended solids, and hydrocarbons, which originate largely from automobiles. Highway runoff is toxic to many aquatic species. Table 5.15.3-1 shows pollution measured in roadway runoff.

Table 5.15.3-1 Pollution Levels in Road Runoff Waters (micrograms per litre)

<table>
<thead>
<tr>
<th>Pollutant</th>
<th>Urban</th>
<th>Rural</th>
<th>Pollutant</th>
<th>Urban</th>
<th>Rural</th>
</tr>
</thead>
<tbody>
<tr>
<td>Total suspended solids</td>
<td>142.0</td>
<td>41.0</td>
<td>Nitrate + Nitrite</td>
<td>0.76</td>
<td>0.46</td>
</tr>
<tr>
<td>Volatile suspended solids</td>
<td>39.0</td>
<td>12.0</td>
<td>Total copper</td>
<td>0.054</td>
<td>0.022</td>
</tr>
<tr>
<td>Total organic carbon</td>
<td>25.0</td>
<td>8.0</td>
<td>Total lead</td>
<td>0.400</td>
<td>0.080</td>
</tr>
<tr>
<td>Chemical oxygen demand</td>
<td>114.0</td>
<td>49.0</td>
<td>Total zinc</td>
<td>0.329</td>
<td>0.080</td>
</tr>
</tbody>
</table>

Large quantities of petroleum are released from leaks and spills during extraction, processing, and distribution. Road de-icing salts cause significant environmental and material damages. Roadside vegetation control is a major source of herbicide dispersal.

Roads and parking facilities have major hydrologic impacts. They concentrate stormwater, causing increased flooding, scouring and siltation, reduce surface and groundwater recharge which lowers dry season flows, and create physical barriers to fish. One survey found that 36% of 726 Washington State highway culverts interfere with fish passage, of which 17% were total blockages. Reduced flows and plant canopy along roads can increase water temperatures. These impacts reduce wetlands and other wildlife

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6 Peter Miller and John Moffet (1993), The Price of Mobility, NRDC (www.nrde.org), p. 50.
habitat, degrade surface water quality, and contaminate drinking water. Hydrologic impacts can be as harmful to natural environments as toxic pollutants.10

Quantifying these costs is challenging. It is difficult to determine how much motor vehicles and roads contribute to water pollution problems since impacts are diffuse and cumulative. Roadway runoff usually meets water quality standards, but some pollutants concentrate in sediments or through the food chain. Even if we know the quantity of pollutants originating from roads and motor vehicles, and their environmental effects, we face the problem of monetizing impacts such as loss of wildlife, reduced wild fish reproduction, and contaminated groundwater. New policies designed to reduce pollution, prevent fuel tank leaks, and internalize cleanup expenses may reduce some of these externalities. Consumers and industry are more aware of water pollution problems and so tend to reduce some emissions. However, growing public value placed on water quality and increased vehicle use may increase total costs even if impacts per vehicle-mile decrease.

5.15.4 Estimates:
Note: all monetary units in U.S. dollars unless indicated otherwise.

<table>
<thead>
<tr>
<th>Publication</th>
<th>Costs</th>
<th>Cost Value</th>
<th>2007 USD</th>
</tr>
</thead>
<tbody>
<tr>
<td>Bray &amp; Tisato (1998)</td>
<td>Pollution</td>
<td>$0.002 Aust. (1996)</td>
<td>$0.003/mile</td>
</tr>
<tr>
<td>Peter Bein (1997)</td>
<td>Pollution &amp; Hydrologic</td>
<td>$0.02 Canadian/km*</td>
<td>$0.03/mile</td>
</tr>
<tr>
<td>Delucchi (2000)</td>
<td>Oil Pollution – US/yr.</td>
<td>0.4 to 1.5 billion (1991)</td>
<td>$0.06 – 2.3 billion</td>
</tr>
<tr>
<td>Chernick &amp; Caverhill (1989)</td>
<td>Tanker spills</td>
<td>$0.10-0.47 per gallon of imported crude oil*</td>
<td>$0.17 – 0.79 per gallon</td>
</tr>
<tr>
<td>Douglass Lee (1995)</td>
<td>Oil Spills</td>
<td>$2 billion/yr*</td>
<td>$2.7 billion/yr</td>
</tr>
<tr>
<td>Murray and Ulrich (1976)</td>
<td>US road salt impacts</td>
<td>$4.7 billion/yr (1993)</td>
<td>$6.7 billion/yr</td>
</tr>
<tr>
<td>Nixon &amp; Saphores (2007)</td>
<td>Leaking Tank Clean up in US</td>
<td>$0.8 - $2.1 billion/yr over 10 years</td>
<td>$0.8 - $2.1 billion/yr</td>
</tr>
<tr>
<td></td>
<td>Highway runoff control in US</td>
<td>$2.9 to $15.6 billion/yr over 20 years</td>
<td>$2.9 to $15.6 billion/yr</td>
</tr>
<tr>
<td>Project Clean Water (2002)</td>
<td>US stormwater management fees</td>
<td>$3.13 - $76.78 per 1000 sq ft/yr*</td>
<td>$3.60 – 88.30 per 1000 sq ft/yr</td>
</tr>
<tr>
<td>Washington DOT (1992)</td>
<td>Stormwater quality and flood control</td>
<td>$75 to $220 million/yr*</td>
<td>$111 to 326 million/yr</td>
</tr>
<tr>
<td>Environment Canada (2006)</td>
<td>Compensation for road salt contamination.</td>
<td>$10,000 Canadian per well per year*</td>
<td>$9083 per well per year</td>
</tr>
</tbody>
</table>

More detailed descriptions of these studies are found below, along with summaries of other studies. 2007 Values have been adjusted for inflation by Consumer Price Index. * Indicates that the currency year is assumed to be the same as the publication year.

Water Pollution & Combined Estimates

- The California Energy Commission estimates major petroleum oil spill (such as the Exxon Valdez) costs at 0.4¢ per gallon of gasoline, or about 0.02¢ per mile.\(^{11}\)

- Australian researchers estimate motor vehicle water pollution averages 0.2¢ 1996 AUS. (0.12¢ U.S.) per vehicle kilometer.\(^{12}\)

- Research by the B.C. Ministry of Transportation and Highways estimates that water pollution and hydrologic impacts from motor vehicles and their facilities average at least 2¢ (Canadian) per vehicle kilometer.\(^{13}\)

- Delucchi estimates that leaking motor-fuel storage tanks, large oil spills and urban runoff by oil from motor vehicles imposes environmental costs of 0.4 to 1.5 billion 1991 U.S. dollars, or about 0.05¢ per vehicle mile, using the mid-point value.\(^{14}\)

- Paul Chernick and Emily Caverhill estimate average petroleum marine oil spill costs by multiplying Exxon Valdez cleanup costs by 5 (because the cleanup only collected 20% of total oil released), for an estimated cost of $6.4 billion, or $582 per gallon spilled.\(^{15}\) They consider this estimate conservative:

  “While Exxon has been criticized for doing too little, and spending too little, we are not aware of any criticism of Exxon spending too much. If cleaning up 20% of the spill was worth $1.28 billion, cleaning up all the oil must have been worth more than $6.4 billion. The first barrel in the environment probably has greater impact than the last 20% (After all, each animal can only be killed once. The practical difference between pristine water and slightly polluted water is almost certainly greater than the difference between very polluted water and slightly more polluted water), so the value of cleaning up all the oil would probably be much higher than $6.4 billion.”

They cite estimates that oil tankers spill 0.02-0.11% of their contents, for an estimated cost of 10-47¢ per gallon of imported crude oil, based on $582 per gallon. However, because of uncertainty concerning the costs of this spill can be applied to other situations the authors use only 2.6¢ per gallon to represent this cost for electrical generation impacts. A 1994 jury awarded $5 billion in Valdez spill damages, which in addition to the $3 billion Exxon claims to have spent on cleanup implies total costs

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\(^{13}\) Dr. Peter Bein (1997), Monetization of Environmental Impacts of Roads, Planning Services Branch, B.C. Ministry of Transportation and Highways (www.gov.bc.ca/TRAN); at www.geocities.com/davefergus/Transportation/0ExecutiveSummary.htm


\(^{15}\) Paul Chernick and Emily Caverhill (1989), Valuation of Externalities from Energy Production, Delivery and Use, Boston Gas Company (Boston), p. 85.
greater than $8 billion, since the legal judgment does not compensate for all damages, particularly ecological damages. This estimate implies costs greater than $728 per gallon of spilled oil.

- Douglass Lee estimates annual uncompensated oil spills average $2 billion, totaling about 0.1¢ per VMT.\(^{16}\)

- Miller and Moffet cite leaking storage tanks, oil spills, and road deicing costs to estimate annual automobile water pollution costs at $3.8 billion, or 0.2¢ per VMT.\(^{17}\)

- Murray and Ulrich estimate road salting costs at $4.7 billion (in 1993 dollars).\(^{18}\)

- Nixon and Saphores examine motor vehicle impacts on non-point groundwater water pollution, including sediments from road construction and erosion, oils and grease, heavy metals (from car exhaust, tires, engine parts, brake pads, rust and antifreeze), road salts and fertilizers, pesticides and herbicides used on roadways.\(^{19}\) They estimate the present value of cleaning up leaking underground storage tanks and controlling highway runoff for major U.S. roads ranges from $45-235 billion (2002 dollars). Their monetized estimate only includes a portion of the total water pollution impacts they identify since it excludes improper disposal of used oil, roadway sediments, salt, fertilizers, pesticides and herbicides. They recommend various incentives, information and enforcement measures to mitigate these impacts.

- Nixon and Saphores estimate that annualized costs of cleaning-up leaking underground storage tanks in the US would range from $0.8 billion to $2.1 billion per year over ten years. Annualized costs of controlling highway runoff from principal arterials in the US are estimated to range from $2.9 billion to $15.6 billion per year over 20 years. They assert that cleaning up water pollution from motor vehicles is much more expensive than prevention would be.\(^{20}\)

- Transport 2021 estimates external water pollution costs from automobile use to be 0.2¢ Canadian per km, or 0.25¢ U.S. per VMT, based on a review of studies.\(^{21}\)


Motor vehicle emissions increase levels of PAHs (polycyclic aromatic hydrocarbons) in urban surface waters as much as 100 times higher than pre-urban conditions, poisoning aquatic wildlife and disturbing ecological systems.22

One study estimates road salt imposes infrastructure costs of at least $615 per ton, vehicle corrosion costs of at least $113 per ton, aesthetic costs of $75 per ton applied near environmentally sensitive areas, plus uncertain human health costs.23

Environment Canada (2006) estimates that the claims cost for a well contaminated by road salt is about $10,000 Canadian per year; and that soil contaminated by salt can be treated with gypsum for $473 per hectare per year.24

Storm Water, Hydrology and Wetlands

The City of Bellingham charges stormwater management fees of $3 per month for smaller buildings (300-1,000 square feet impervious surface), and $5 per month per 3,000 square feet for larger buildings.25 This indicates annualized costs of 2¢ to 5.5¢ per square foot ($20-55 per 1,000 square feet) of impervious surface.

A USEPA study estimates that 310,000 to 570,000 acres of wetlands could have been lost during the construction of U.S. federal highways between 1955 and 1980, at a cost to replace of between $153 million and $6 billion.26

Center for Watershed Protection research finds that various watershed enhancement strategies to protect greenspace and reduce impervious surfaces tend to be cost effective due to stormwater management savings and increased property values.27

Some jurisdictions charge stormwater management fees, which typically range from $5 to $20 per 1,000 square feet (see table below). If motor vehicles require an average of 3,000 square feet of urban pavement (3 off-street parking spaces with 333 square feet of pavement, and twice this amount for roads),28 these costs average $15-60 per vehicle-year, or 0.1¢ to 0.5¢ per vehicle mile.

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25 Bellingham (2001), Storm and Surface Water Utility Fees, City of Bellingham (www.cob.org)
Table 5.15.4-2  Water District Funding Sources Based on Impervious Surface

<table>
<thead>
<tr>
<th>Jurisdiction</th>
<th>Fee</th>
<th>Per 1000 Sq. ft. (Annual)</th>
<th>Per Parking Space (Annual)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Chapel Hill, NC</td>
<td>$39 annual 2,000 sq. ft.</td>
<td>$19.50</td>
<td>$6.50</td>
</tr>
<tr>
<td>City of Oviedo Stormwater Utility, FL</td>
<td>$4.00 per month per ERU</td>
<td>$15.00</td>
<td>$5.00</td>
</tr>
<tr>
<td>Columbia Country Stormwater Utility, GA</td>
<td>$1.75 monthly per 2,000 sq. ft.</td>
<td>$10.50</td>
<td>$3.50</td>
</tr>
<tr>
<td>Kitsap County, WA</td>
<td>$47.50 per 4,200 sq. ft.</td>
<td>$11.30</td>
<td>$4.00</td>
</tr>
<tr>
<td>Wilmington, NC</td>
<td>$9.77 monthly per 1,530 sq. ft.</td>
<td>$76.78</td>
<td>$25.56</td>
</tr>
<tr>
<td>Raleigh, NC</td>
<td>$4 monthly per 2,260 sq. ft.</td>
<td>$18.46</td>
<td>$6.00</td>
</tr>
<tr>
<td>Spokane County Stormwater Utility, WA</td>
<td>$10 annual fee per ERU.</td>
<td>$3.13</td>
<td>$1.00</td>
</tr>
<tr>
<td>Wilmington, NC</td>
<td>$4.75 monthly per 2,500 sq. ft.</td>
<td>$22.80</td>
<td>$7.50</td>
</tr>
<tr>
<td>Yakima, WA</td>
<td>$50 annual per 3,600 sq. ft.</td>
<td>$13.88</td>
<td>$6.50</td>
</tr>
</tbody>
</table>

“Equivalent Run-off Unit” or ERU = 3,200 square foot impervious surface.

- The Washington Department of Transportation estimates that meeting its stormwater runoff water quality and flood control requirements will cost $75 to $220 million a year in increased capital and operating costs, or 0.2¢ to 0.5¢ per VMT.30

5.15.5 Variability
Water quality impacts are related to vehicle maintenance and use. Hydrologic impacts generally proportional to lane miles and parking supply.

5.15.6 Equity and Efficiency Issues
Water pollution emissions are an external cost, and therefore inequitable and inefficient.

5.15.7 Conclusion
Motor vehicles and roads impose a number of water quality and hydrologic costs, including pollution from fluid drips and particulates, flooding and other hydrologic impacts, petroleum spills, road salting, and habitat loss. No existing estimate incorporates all identified impacts. The WSDOT’s cost estimate for meeting water quality standards for state highway runoff is notable because it alone exceeds most other estimates, implying that total water quality and hydrologic costs are substantial. The following is an estimate of total water pollution costs from roads and motor vehicles:

1. State highways account for approximately 5% of U.S. road miles, 10% of lane miles, and carry about 50% of VMT.31 An estimated 300 million off-street parking spaces increase road surface area 30%, and 50% in urban areas. This indicates that state highway runoff

impacts can be conservatively estimated at one-third of total roadway impacts, so the middle value of WSDOT highway runoff mitigation cost estimates ($218) is tripled to include other roads, parking, and residual impacts ($218 \times 3 = $655 million), and scaled to the U.S. road system ($655 \times 50$) for total annual national runoff costs of $33 billion.

2. Add Douglass Lee’s estimate of oil spills ($2.7 billion).

3. Add Murray and Ulrich’s estimate road salting costs ($6.7 billion).33

This totals $42 billion per year; divided by the approximately 3,000 billion miles driven annually in the US gives 1.4¢ per automobile mile.34

This estimate can be considered a lower-bound value because it excludes costs of residual runoff impacts, shoreline damage, leaking underground storage tanks, reduced groundwater recharge and increased flooding due to pavement. This cost is applied equally to all petroleum powered vehicles. Although it could be argued that buses require more road surface and consume more petroleum per mile, private vehicle owners are more likely to allow their vehicles to drip and to dispose of used fluids incorrectly, so overall impacts are considered equal. Electric cars and trolleys are estimated to cause half the water pollution as an average automobile because they use few petroleum products, but still require roads and parking. Bicycling, walking and telework are not considered to impose significant water pollution cost.

### Table 5.15.7-1 Estimate Water Pollution Costs (2007 US Dollars per Vehicle Mile)

<table>
<thead>
<tr>
<th>Vehicle Class</th>
<th>Urban Peak</th>
<th>Urban Off-Peak</th>
<th>Rural</th>
<th>Average</th>
</tr>
</thead>
<tbody>
<tr>
<td>Average Car</td>
<td>0.014</td>
<td>0.014</td>
<td>0.014</td>
<td>0.014</td>
</tr>
<tr>
<td>Compact Car</td>
<td>0.014</td>
<td>0.014</td>
<td>0.014</td>
<td>0.014</td>
</tr>
<tr>
<td>Electric Car</td>
<td>0.007</td>
<td>0.007</td>
<td>0.007</td>
<td>0.007</td>
</tr>
<tr>
<td>Van/Light Truck</td>
<td>0.014</td>
<td>0.014</td>
<td>0.014</td>
<td>0.014</td>
</tr>
<tr>
<td>Rideshare Passenger</td>
<td>0.000</td>
<td>0.000</td>
<td>0.000</td>
<td>0.000</td>
</tr>
<tr>
<td>Diesel Bus</td>
<td>0.014</td>
<td>0.014</td>
<td>0.014</td>
<td>0.014</td>
</tr>
<tr>
<td>Electric Bus/Trolley</td>
<td>0.007</td>
<td>0.007</td>
<td>0.007</td>
<td>0.007</td>
</tr>
<tr>
<td>Motorcycle</td>
<td>0.014</td>
<td>0.014</td>
<td>0.014</td>
<td>0.014</td>
</tr>
<tr>
<td>Bicycle</td>
<td>0.000</td>
<td>0.000</td>
<td>0.000</td>
<td>0.000</td>
</tr>
<tr>
<td>Walk</td>
<td>0.000</td>
<td>0.000</td>
<td>0.000</td>
<td>0.000</td>
</tr>
<tr>
<td>Telework</td>
<td>0.000</td>
<td>0.000</td>
<td>0.000</td>
<td>0.000</td>
</tr>
</tbody>
</table>

**Automobile Cost Range:** The Minimum is based on literature cited. The Maximum is the estimate developed above doubled to reflect costs not included in this estimate.

<table>
<thead>
<tr>
<th></th>
<th>Minimum</th>
<th>Maximum</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>$0.002</td>
<td>$0.028</td>
</tr>
</tbody>
</table>

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33 All monetary values have been adjusted for inflation to 2007 dollars as per Table 5.14.4-1 above.

5.15.8 Information Resources

Information sources on water pollution and hydrologic impact evaluation are described below.

Peter Bein (1997), *Monetization of Environmental Impacts of Roads*, Planning Services Branch, B.C. Ministry of Transportation and Highways (www.gov.bc.ca/tran); at www.geocities.com/davefergus/Transportation/0ExecutiveSummary.htm


*Center for Watershed Protection* (www.cwp.org).


*Environmental Valuation Reference Inventory* (www.evri.ca) is a searchable storehouse of empirical studies on the economic value of environmental benefits and human health effects. It is sponsored by a number of major North American and European organizations.


*The Green Values Calculator* (http://greenvalues.cnt.org) automatically evaluates the economic and hydrological impact of green versus conventional stormwater management.


LGEAP, *Long-Term Hydrologic Impact Assessment (L-THIA) Model* (www.ecn.purdue.edu/runoff/lthianew), Local Government Environmental Assistance Program at Purdue University. Internet tool evaluates how land use changes are likely to affect groundwater recharge, stormwater drainage, and water pollution. Includes comprehensive bibliography.


Minneapolis (2005), *Minneapolis Stormwater Utility Fee*, (www.ci.minneapolis.mn.us); at www.ci.minneapolis.mn.us/stormwater/fee/Stormwater_FAQ.asp


*NEMO Project* (http://nemo.uconn.edu) provides information on impervious surface economic and environmental impacts.


